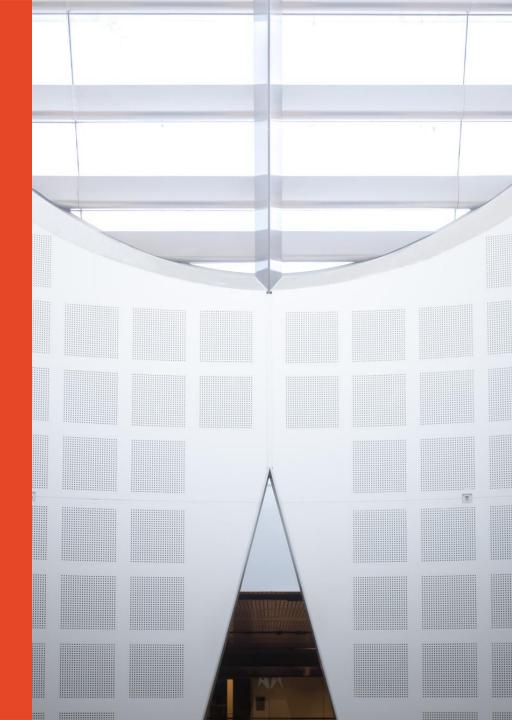
### Run-away Robodebt Train Derailed

**Em. Prof Terry Carney AO**Sydney Law School





# Outline

- I. INTRODUCTION
- II. WHAT WAS ILLEGAL ABOUT ROBO-DEBT?
- III. HAS GOVERNMENT PROVIDED FULL REDRESS?
- IV. WHAT OF THE 'ONE-TOUCH' FUTURE?
- V. CONCLUSION

#### **Further:**

Carney, T., 'Robo-debt in the aftermath of government backdowns?' (2020) 6, ii, Social Security Rights Review

https://ejaustralia.org.au/social-security-rights-review/robodebt-in-the-aftermath-of-government-backdowns/

Carney, T., 'Run-away Robo-debt Train Derailed: Pity about inadequate damage clean-up? (2020) 6, i, Social Security Rights Review

# I. INTRODUCTION

- On 19 November 2019, the morning after conceding its inability to defend the Federal Court test case challenge to robo-debt in *Amato*, government abandoned the scheme and set about working out how to repay unlawful debts.
  - Deanna Amato v The Commonwealth of Australia VID/2019/611-0
- At the end of May 2020 government announced repayments estimated to total \$721 million for around 373,000 people and 470,000 debts
  - Terry Carney, 'Government to repay 470,000 unlawful robodebts in what might be Australia's biggest-ever financial backdown' on *The Conversation* (29 May 2020)
     <a href="https://theconversation.com/government-to-repay-470-000-unlawful-robodebts-in-what-might-be-australias-biggest-ever-financial-backdown-139668">https://theconversation.com/government-to-repay-470-000-unlawful-robodebts-in-what-might-be-australias-biggest-ever-financial-backdown-139668</a>
- Outstanding class action from September 2019 additionally seeks interest on monies unlawfully collected and damages for harms inflicted (currently set down for hearing 20 November)
  - Katherine Prygodicz & Ors v Commonwealth of Australia VID1252/2019 at <a href="https://gordonlegal.com.au/media/1136/191119-prygodicz-ors-v-commonwealth-of-australia-statement-of-claim.pdf">https://gordonlegal.com.au/media/1136/191119-prygodicz-ors-v-commonwealth-of-australia-statement-of-claim.pdf</a>.
  - Terry Carney, 'Robo-debt class action could deliver justice for tens of thousands of Australians instead of mere hundreds' on *The Conversation* (18 September)
     http://theconversation.com/robo-debt-class-action-could-deliver-justice-for-tens-of-thousands-of-australians-instead-of-mere-hundreds-123691

# II. "WHAT" WAS UNLAWFUL?

- Centrelink is always responsible for 'establishing' the existence and size of any supposed social security debt.
- A debt arises *only* if another section creates a debt (s 1222A(a)), eg s 1223 difference between entitled and paid
- For working age payments, entitlement rate is <u>fortnightly</u>: eg
   Benefit Rate Calculator B (NSA)
- McDonald [1984] FCA 59; 1 FCR 354 'practical onus' is borne by Centrelink
- Briginshaw principle (Briginshaw v Briginshaw [1938] HCA 34;
   (1938) 60 CLR 336) heightens this onus

#### **ANALYSIS VINDICATED BY AMATO**

Carney, T., 'The New Digital Future for Welfare: Debts without legal proofs or moral authority?
 [2018] (March) University of New South Wales Law Journal Forum 1-16
 <a href="http://www.unswlawjournal.unsw.edu.au/the-forum/">http://www.unswlawjournal.unsw.edu.au/the-forum/</a>

### III. FULL REDRESS YET PROVIDED?

Outstanding issues in class action are for another time:

- Interest on monies withheld straightforward?
- Liability for damages harder to establish?

Government repayment scheme leaves open:

- Whether covers ≈70,000 non-responders to robo-debt letters
- Form of repayment if on income management
- Lack of or incorrect electronic banking details or adresses
- Access to ARO/AAT review
  - Carney, T., 'Robo-debt in the aftermath of government backdowns?' (2020) 6, ii, Social Security Rights Review <a href="https://ejaustralia.org.au/social-security-rights-review/robodebt-in-the-aftermath-of-government-backdowns/">https://ejaustralia.org.au/social-security-rights-review/robodebt-in-the-aftermath-of-government-backdowns/</a>

## IV. A ONE-TOUCH FUTURE?

# Social Services and Other Legislation Amendment (Simplifying Income Reporting and Other Measures) Act 2020

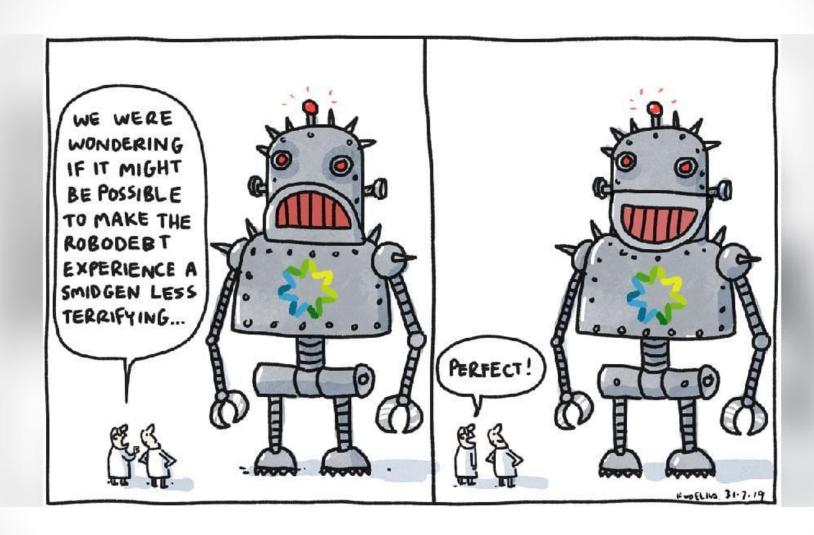
- Almost contemporaneous matching of like with like: ATO onetouch (employer 'pays') with Centrelink reported income (now 'actual receipt')
- Required "employment income" carve-out from traditional 'earned/derived/received' definition of all income; now just receipt
- Applies not only to working age payments but also pensions, so tries to avoid causing too many conniptions for pensioners topping up with part time work 'stability' measure
- But this is probably not going to avoid creation of overpayments for those with 'fluctuating' or casual employment income (thus reprising this aspect of robodebt)?

# V. CONCLUSION

- Robo-debt tarnished the AI brand due to poor design and implementation
- Despite delay obtaining redress, ultimately will deliver at least repayments with interest to all
- Major reforms needed to way AI designed for social security
- Major reforms needed to ensure rule of law protections work more quickly in any future episode
  - Carney, T., 'AI, the Rule of Law & the Digital Welfare State' AdminLawBlog 1 September 2020 <a href="https://adminlawblog.org/2020/09/01/terry-carney-ai-the-rule-of-law-and-the-digital-welfare-state/">https://adminlawblog.org/2020/09/01/terry-carney-ai-the-rule-of-law-and-the-digital-welfare-state/</a>
  - Carney, T., 'Robo-debt illegality: The seven veils of failed guarantees of the rule of law?' (2019) 44(1) Alternative Law Journal 4-10 [preprint DOI <a href="https://doi.org/10.1177/1037969X18815913">https://doi.org/10.1177/1037969X18815913</a>

# Selected references

- Terry Carney, 'The New Digital Future for Welfare: Debts without legal proofs or moral authority?' (2018) (March) UNSW Law Journal Forum 1 <a href="http://www.unswlawjournal.unsw.edu.au/the-forum/">http://www.unswlawjournal.unsw.edu.au/the-forum/</a>
- Terry Carney, 'Robo-debt illegality: The seven veils of failed guarantees of the rule of law?' (2019) 47(1) Alternative Law Journal pre-print DOI <a href="https://doi.org/10.1177/1037969X18815913">https://doi.org/10.1177/1037969X18815913</a>
- Terry Carney, 'Robo-debt: Challenges and Opportunities for Administration and Accountability' (2019) 5(1) Social Security Rights Review <a href="http://www.nssrn.org.au/social-security-rights-review/robo-debt-challenges-and-opportunities-for-administration-and-accountability">http://www.nssrn.org.au/social-security-rights-review/robo-debt-challenges-and-opportunities-for-administration-and-accountability</a>
- Terry Carney, 'AI, the Rule of Law & the Digital Welfare State' AdminLawBlog 1
  September 2020 <a href="https://adminlawblog.org/2020/09/01/terry-carney-ai-the-rule-of-law-and-the-digital-welfare-state/">https://adminlawblog.org/2020/09/01/terry-carney-ai-the-rule-of-law-and-the-digital-welfare-state/</a>
- Peter Hanks, 'Administrative Law and Welfare Rights: The 40-year story from Green v
   Daniels to "robot debt recovery" (2017) 89 AIAL Forum 1.



Australian: 31 July 2019

HOPEFULLY IS THIS IS NOT HOW REVIEW OF PAST DEBTS IS OPERATING?